19 March 2024

**Prevention of Foodborne Illness When Keeping Food Hot**

Changes compared to the version from 27 August 2020: Additions to the importance of the BfR's recommended hot holding temperature of at least 60 °C for restaurants and other communal catering facilities in Germany and of current data from the literature

Bacteria can occur in food and produce stable, resistant forms (spores) that are not killed when the food is cooked, roasted or baked. If heated food is kept warm at insufficiently high temperatures in private and commercial kitchens, any spores that survived the initial preparation may develop viable bacteria that can, in turn, multiply in the food. Some of these bacteria are able to produce harmful metabolites (toxins). Consuming food contaminated with toxins or high bacterial counts can lead to a foodborne disease with associated diarrhoea or vomiting. For this reason, food must be kept hot enough to prevent the growth of pathogens.

The German Federal Institute for Risk Assessment (BfR) has scientifically evaluated the minimum temperatures that must be maintained in order to prevent foodborne diseases. The analysis focused on the spore-forming bacteria of the Bacillus (B.) cereus group and Clostridium (C.) perfringens, which can multiply at high temperatures and are often the cause of dis-eases associated with heated food.

In 2020, mathematical simulations and the analysis of scientific literature showed that growth of B. cereus, B. cytotoxicus or C. perfringens is unlikely at temperatures above 57 °C. However, individual studies indicate that low growth in food is possible even at higher temperatures up to 60 °C. Based on these results, since 2020, the BfR advises maintaining heated food at a temperature of at least 60 °C prior to consumption. The EFSA BIOHAZ Panel (2016) also notes that most cases of foodborne illness caused by B. cereus are associated with raw or cooked food that have not been stored at temperatures below 4 °C or above 60 °C.

The BfR recommends, in particular, that the catering industry and other communal catering facilities establish regular and systematic control measures to prevent or sufficiently reduce possible hazards from spore-forming bacteria, particularly when the food kept hot is intended to be served to especially vulnerable groups.

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1 Subject of the assessment

Sufficiently heating food by cooking, roasting or baking, kills the vegetative cells of bacterial pathogens. The spores of pathogens, such as *Bacillus cereus* or *Clostridium perfringens*, however, can survive this type of preparation and, under certain conditions, re-germinate to produce vegetative cells and multiply. For this reason, handling heated food is a major challenge for food companies as well as in private households. In order to prevent vegetative bacteria from developing again from spores, which then multiply and produce toxins in the food or intestine, heated food must either be cooled quickly or kept sufficiently hot until they are served or consumed.

In 2008, the BfR recommended in an opinion that food should be kept at a temperature of at least 65 °C, or 65 °C should be the limit of the critical temperature range.

In light of this, in 2020, the BfR intensely dealt with the temperature and time requirements for keeping food hot, as stated by the US food surveillance agency “U.S. Food and Drug Administration” (FDA) in Chapters 3-501.16 and 3-501.19 of its Food Code 2017. As a result of its assessment, the BfR recommends that heated food be kept hot until consumption so that all parts of the product have a temperature of at least 60 °C. This recommendation was already incorporated into several DIN standards (German industry standard).

In light of a notice of the European Commission\(^1\), published on the 16th of September 2022, the BfR again dealt with the hot-keeping of heated food at the beginning of 2024, to address questions regarding the legal meaning of this temperature-recommendation in the catering industry and other communal catering facilities. The BfR has therefore supplemented the opinion from 2020 regarding the prevention of foodborne illness when keeping food hot with answers on the relevance for the catering industry and other communal catering facilities as well as data from current literature.

2 Discussion

Introduction

The FDA’s Food Code describes in Chapter 3-5 “Limitation of growth of organisms of public health concern” specifications that are intended to prevent the growth (= multiplication) of pathogenic microorganisms in food. The BfR assessment, based on existing literature and mathematical modelling, is confined to the requirements of Chapter 3-5 of the FDA’s Food Code\(^2\), which relate to keeping food hot.

Chapter 3-501.16 (A1) stipulates that heated food, in which pathogen growth is possible in principle (“Time / Temperature Control for Safety Food”), must be kept hot at a controlled

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\(^1\) Commission Notice on the implementation of food safety management systems covering Good Hygiene Practices and procedures based on the HACCP principles, including the facilitation/flexibility of the implementation in certain food businesses (2022/C 355/01)

\(^2\) In 2020, the BfR evaluated the requirements in Chapters 3-501.16 and 3-501.19 of the FDA’s Food Code 2017 for keeping food hot, which the FDA adopted unchanged into the current Food Code 2022 (https://www.fda.gov/food/retail-food-protection/fda-food-code).
temperature of at least 57 °C. An exception are roasts that have been heated or reheated at a certain temperature-time combination (from 54.4 °C for 112 minutes to 69.4 °C for 14 seconds; see chapters 3-401.11(B) and 3-403.11(E) of the FDA Food Code). Such roasts may be held at a temperature of 54 °C or above. Chapter 3-501.16 does not contain a time limit for the duration of keeping food hot.

Chapter 3-501.19 (B) states that heated food, in which microbial growth is possible in principle and which are intended for direct consumption (“Ready-To-Eat Time / Temperature Control for Safety Food”), can be stored for a maximum of four hours without temperature control prior to serving, provided that the food was at least 57 °C when removed from hot holding temperature control.

The BfR makes the following assumptions, when assessing the requirements of the FDA’s Food Code:

- Heat treatment of the food before subsequent storage kills the vegetative cells of bacterial pathogens in the food
- No recontamination with pathogens after the food has been heated
- Bacterial spores present in the food are not safely inactivated due to the high heat resistance.

The spore-forming bacteria that are able to trigger foodborne diseases and grow at relatively high temperatures include, in particular, species from the B. cereus group (B. cereus sensu lato (s.l.)) and C. perfringens. As a result, these pathogens are often involved in outbreaks related to heated food (EFSA BIOHAZ Panel, 2005a, b, 2016). Bacterial spores present in food can germinate under suitable conditions. The reduced accompanying microbiota favour the growth of vegetative cells originating from germinated spores.

When evaluating the temperature / time requirements of the FDA’s Food Code (3-501.16 (A1), 3-501.19 (B)), the BfR therefore focuses on the growth of these organism groups. A growth in food to high bacterial counts increases the risk of foodborne diseases in humans.

**Foodborne diseases caused by B. cereus (s.l.) and C. perfringens**

a) **Diseases caused by B. cereus (s.l.)**

Consuming food contaminated with B. cereus (s.l.) can lead to gastrointestinal diseases in humans. It is assumed that in most cases a bacterial content of at least 10^5 CFU/g (colony-forming units per gram) of food is necessary to trigger disease. Cases of disease have also been described in which lower levels of B. cereus (s.l.) have been detected in food (Ceuppens et al., 2013; EFSA BIOHAZ Panel, 2016; Rouzeau-Szynalski et al., 2020). A distinction is made between two types of illness, an emetic illness (vomiting type; intoxication) and a diarrhoeal illness (diarrhoea type; toxicoinfection). Mixed forms of both types of illness can also occur.

In the case of **emetic illness**, the acid-, heat- and proteolysis-stable toxin cereulide formed in the food by vegetative cells is ingested. Cereulide causes vomiting and nausea within six hours of uptake, and the symptoms usually disappear within 24 hours. With severe intoxications, cereulide can also cause liver damage and cerebral edema, which have, in rare instances, resulted in death (Dierick et al., 2005; Naranjo et al., 2011; Shiota et al., 2010). Cereulide intoxication is often associated with the consumption of high starch foods such as
rice and pasta. However, cases of emetic disease associated with dairy products as well as heated food based on meat, fish, vegetables and mushrooms have also been mentioned in literature (Messelhäußer et al., 2014, Rouzeau-Szynalski et al., 2020, Jessberger et al., 2020). Cereulide production is believed to start during the late exponential growth phase and to continue during the stationary growth phase (Ceuppens et al., 2011; Delbrassinne et al., 2011; Dommel et al., 2011; Häggblom et al., 2002; Lücking et al., 2009; Rouzeau-Szynalski et al., 2020). The number of cells at which the late exponential growth phase is reached depends on ambient conditions. However, it can be assumed that cereulide production in general only starts from cell counts of $10^5$ CFU/g (Agata et al., 2002; Bursova et al., 2018; Delbrassinne et al., 2012; Jääskeläinen et al., 2003; Phat et al., 2017; Rouzeau-Szynalski et al., 2020). In a study from Finlay et al. (2000), cereulide formation in dissolved skimmed milk powder was observed after four days at 12 °C, even at cell counts in the range of $10^4$ CFU/ml. Cereulide formed in the food is not destroyed even by heating at 100 °C for 150 min (pH 8.6 to 10.6) or heating at 121 °C for 120 min (pH 7) (Rajkovic et al., 2008).

With the diarrhoea type, (i) spores and/or (ii) vegetative cells and/or (iii) enterotoxins of *B. cereus* (s.l.), possibly already formed in the food, are taken up via food consumption.

Re (i) Ingested spores largely survive the gastric passage and can then germinate close or in direct contact with the epithelium of the small intestine and form vegetative cells. These can then form enterotoxins (Jessberger et al., 2017; Wijnands et al., 2007).

Re (ii) Most of the ingested vegetative cells will be inactivated during the gastric passage. The extent of this inactivation, however, depends on various factors (e.g. bacteria growth phase, food properties, gastric environment), meaning that vegetative cells may also be involved in causing disease (Berthold-Pluta et al., 2015). In a simulated gastric passage of vegetative *B. cereus* cells, 14% (± 9%) survived in an experiment by Ceuppens et al. (2012).

Re (iii) Enterotoxins that may have already been formed in the food probably do not play any role in the development of diarrhoea symptoms, since, because enterotoxins are sensitive to proteinases and low pH, they are largely inactivated during the gastric passage. Enterotoxins are also heat-labile and are deactivated by temperatures of 55 °C for 20 minutes (Ceuppens et al., 2013; Ceuppens et al., 2011).

The symptoms usually begin within eight to 24 hours after the contaminated food has been consumed and usually include watery diarrhoea and abdominal pain. The disease is generally self-limiting (Messelhäußer and Ehling-Schulz, 2014).

Information about *B. cereus* counts in foodstuffs, which have been associated with diarrhoeal illness varies greatly. In most cases of *B. cereus*-related outbreaks with diarrhoea symptoms, which were reported to the EFSA in the period between 2007 and 2014, concentrations above $10^5$ CFU/g had been found in the implicated foods. However, there were also outbreaks where *B. cereus* concentrations of only $10^3$ CFU/g were detected (EFSA BIOHAZ Panel, 2016). However, the *B. cereus* content in the food examined can differ from the *B. cereus* content of the consumed food at the time of consumption. It is difficult to determine a specific bacterial content in the food, which poses a health risk, since the pathogenic potential strongly depends on the properties of the strain. The main factors involved in the development of the pathogenic potential are: i) the ability of the spores/cells to survive the gastric passage, ii) the ability to attach to enterocytes and germinate and iii) the ability to form relevant amounts of enterotoxins.
b) **C. perfringens related disease**

A prerequisite for a foodborne disease caused by *C. perfringens* is a high vegetative cell count of $10^6$-$10^7$ CFU/g in food. Some of the vegetative cells survive the acidic gastric environment and reach the small intestine. The bacterial cells sporulate in the small intestine and form an enterotoxin (CPE), which is released during lysis of the vegetative cells. After proteolytic activation of the toxin, pores form in the cell membrane of the enterocytes. As a result, symptoms such as diarrhoea and abdominal cramps that last for about a day appear after an incubation period of eight to 24 hours. The disease is usually mild and is self-limiting (EFSA BIOHAZ Panel, 2005b; Labbe and Juneja, 2017; Taormina and Dorsa, 2004).

*C. perfringens* grows particularly well in protein-rich foods. Correspondingly, foodborne diseases caused by *C. perfringens* are often associated with heated meat dishes (roasts, sauces, soups and stews) or pea soup (EFSA BIOHAZ Panel, 2005b), which after being prepared are not stored at either sufficiently high or low temperatures.

Enterotoxin formation in food is probably not a factor for diseases, since the time required for sporulation and toxin release would lead to significant sensory changes of the food (Labbe and Juneja, 2017). The enterotoxin from *C. perfringens* is heat-sensitive and is inactivated at temperatures of 60 °C, whereby the necessary heating times vary between one minute and more than 20 minutes depending on the medium in which the toxin is located (Bradshaw et al., 1982; Granum and Skjelkvale, 1977; Naik and Duncan, 1978).

**Spore germination of B. cereus (s.l.) and C. perfringens in food at high holding temperatures**

Various factors influence the germination of spores, the growth of vegetative cells and the heat resistance of *B. cereus* (s.l.) and *C. perfringens* in food. These include, on the one hand, the properties of the bacterial strain. On the other hand, germination of spores is influenced by the conditions in the food, such as water activity ($a_w$), salinity, pH, oxygen content, available nutrients and the temperatures that prevail during preparation and subsequent storage (Doyle, 2002; Wells-Bennik et al., 2016). The heat resistance of the spores differs greatly between different strains (van Asselt and Zwietering, 2006). Depending on the temperature and the duration of heat treatment of the food, existing spores can be inactivated, damaged or activated. Damage to spores can delay germination. In contrast, the activation of spores, for example by heat treatment at 70 °C to 80 °C for 10 min, accelerates spore germination (Laurent et al., 1999; Samapundo et al., 2014; Doyle, 2002). Under suitable conditions, spores can germinate in less than 30 minutes (Doyle, 2002; Tegiffel et al., 1995; Warda et al., 2015).

In general, temperatures at which vegetative cells can multiply also allow the spores to germinate. However, spores can also germinate at temperatures above the upper temperature limit for growth. For *B. cereus* spores, Knaysi (1964) describes a maximum temperature of 59 °C for the start of germination but without subsequent growth of the cells in the medium. A study by Ellerbroek (2008) reported spore germination in rice at 60 °C. In inactivation experiments, Wei et al. (2009) showed for *B. cereus* that if moderate pressure is used as a germination promoter, spore germination can still take place at 65 °C.
For C. perfringens, Akhtar et al. (2009) reported spore germination up to 65 °C in the presence of germ-promoting nutrients.

**Growth of vegetative cells of B. cereus (s.l.) and C. perfringens in food at high holding temperatures**

In both, B. cereus (s.l.) and C. perfringens, the the upper temperature limits for growth differ greatly between individual strains. The growth rates close to the temperature limits for growth are significantly lower than at the optimal temperature.

In a comprehensive study by Guinebretiere et al. (2008), 75 B. cereus (s.l.) strains from seven different phylogenetic groups (panC groups I to VII) were characterised with regard to their growth at different temperatures. It was shown that the temperature limits for growth of some groups differ. With a view to possible growth in hot food, so-called mesophilic and thermotolerant representatives are particularly relevant and are therefore discussed in more detail below.

a) **Growth of mesophilic B. cereus (s.l.)**

The mesophilic B. cereus (s.l.) strains belong to the phylogenetic groups III and IV, which in the study of Guinebretiere et al. (2008) demonstrated growth at a temperature of 45 °C, but not at 50 °C. Within group III there are also the strains with the ability to produce cereulide (so-called “emetic strains”).

Auger et al. (2008) have characterised growth for the mesophilic B. cereus strains ATCC 14579 (group IV) and ATCC 10987 (group III) (Table 1). For the strain ATCC 14579, growth was shown in the laboratory up to 46 °C and for ATCC 10987 up to 47 °C. The relationship between growth rate and temperature was used to calculate a theoretical upper temperature limit for growth of 51 °C and 53 °C for the strains using the Ratkowsky model (Ratkowsky et al., 1983). Based on the data from Auger et al. (2008), Afchain et al. (2008) calculated a maximum and optimal growth temperature of 46.5 °C and 39.9 °C for strain ATCC 14579, and 46.9 °C and 39.8 °C for strain ATCC 10987, based on the "cardinal temperature model with inflection point" (CTMI) (Rosso et al., 1993).

The temperature limits for growth for the strain ATCC 14579 were again determined in a study by Carlin et al. (2013) and growth was observed in the laboratory at up to 46 °C, too. Using the CTMI, a maximum growth temperature of 48 °C (48.4 °C taking into account the 97.5th percentile) was calculated. The optimal growth temperature was 37.4 °C. The 97.5th percentile of this optimal temperature was 38.2 °C. Very similar values were obtained for another mesophilic strain (F4810/72; cereulide-producing). This information coincides with previous work by Carlin et al. (2006) in which a maximum growth temperature of 48 °C was determined for emetic strains. In a mathematical modelling-study by Ellouze et al. (2021), a maximum growth temperature of 47.87 °C and an optimal growth temperature of 39.66 °C were determined for the emetic strain F4810/72 (Table 1).

In contrast, various studies on the inactivation of vegetative B. cereus (s.l.) showed that inactivation of mesophilic strains can already be expected at temperatures of 50 °C using (among others) the same strains as in the studies mentioned above (Antolinos et al., 2011; Becker et al., 2011; den Besten et al., 2006; den Besten et al., 2010; Desai and Varadaraj, 2010) (Table 2).
Some mesophilic strains of *B. cereus* are able to produce the heat-stable emetic toxin cereulide in certain foods. An overview of factors and foods that favour the production of cereulide can be found in Messelhäuser et al. (2014). The temperature range in which these strains can, in principle, produce cereulide is probably between 10 °C and 48 °C (Carlin et al., 2006; Finlay et al., 2000; Guinebretière et al., 2010, Wang et al., 2014), with the optimum being between 20 °C and 40 °C (Agata et al., 2002; Apetroaie-Constantin et al., 2008; Häggblom et al., 2002; Kranzler et al., 2016; Rajkovic et al., 2006, Ellouze et al., 2021).

In a study by Agata et al. (2002), rice was inoculated with approximately 10³ CFU/g of an overnight culture and an increase in the number of cells to over 10⁶ CFU/g and cereulide formation were observed within 4 h at a temperature of 35 °C (temperatures higher than 35 °C were not tested). In a study by Wang et al. (2014), rice was inoculated with approx. 10³ CFU/g vegetative *B. cereus* cells and at a temperature of 45 °C an increase in the number of cells to approx. 10⁷ CFU/g and cereulide formation were detected within 6 h (temperatures higher than 45 °C were not tested). Phat et al. (2017) observed cereulide formation after 12 h at 30 °C (overnight culture in LB medium). Rajkovic et al. (2006) found cereulide formation in mashed potatoes, milk and rice, which were inoculated with approximately 10⁶ CFU/g (24 h culture), within 12 h at 28 °C. With an inoculum of 150 CFU/g of an overnight culture in cooked rice, Bauer et al. (2010) found cereulide formation only after 24 h incubation at 24 °C but not after 12 h. Similarly, Bursova et al. (2018) detected cereulide formation in dissolved milk powder inoculated with approximately 10⁵ CFU/g of a spore suspension after 24 h incubation at 24 °C, but not after 12 h. In a study by Kranzler et al. (2016), the emetic strains still produced cereulide in LB-medium within 20 h at 40 °C, while at 43 °C, there was no more observation of cereulide production (inoculum 10³ CFU/ml). Ellouze et al. (2021) were able to observe cereulide production in dissolved rice flour and BHI-medium within 25 h at 42 °C, but not at 45 °C (inoculum 10² CFU/ml). In the range of 22 °C to 37 °C cereulide production was considerably faster and reached higher final concentrations in the matrices tested by Ellouze et al. (2021).

Cereulide which was pre-formed in the food, cannot be inactivated by repeated heating.

**b) Growth of thermotolerant *B. cereus* (s.l.) (*B. cytotoxicus*)**

The thermotolerant strains of the *B. cereus* group belong to phylogenetic group VII, which only contains the species *B. cytotoxicus*. *B. cytotoxicus* was first described as an independent species in 2013 (Guinebretière et al., 2013). The type strain of the species (NVH391-98) was isolated in a disease outbreak with diarrhoea symptoms in 44 patients (including three deaths and six cases with bloody diarrhoea) in a retirement home in France. The isolate was obtained from vegetable puree, which was contaminated with 3 x 10⁵ CFU/g of *B. cereus* (s.l.) (Lund et al., 2000). The species *B. cytotoxicus* forms the unusual CytK-1 variant of the enterotoxin cytotoxin K. CytK-1 exhibits a significantly higher cytotoxicity than the widely found CytK-2 variant in the *B. cereus* group (Fagerlund et al., 2004; Guinebretière et al., 2013). However, due to the different levels of toxin production, not all *B. cytotoxicus* strains are highly cytotoxic (Fagerlund et al., 2007; Heini et al., 2018).

In the study of Guinebretière et al. (2008), *B. cytotoxicus* strains showed growth at 50 °C, but not at 55 °C. Auger et al. (2008) have examined the type strain of the species *B. cytotoxicus* (NVH391-98) in more detail and demonstrated growth up to 53 °C in the laboratory. Based on calculations using the Ratkowsky model, a theoretical growth limit of 58 °C was determined in this study (Table 1). Based on the data from Auger et al. (2008), Afchain et al.
(2008) were able to calculate a maximum and optimal growth temperature of 56.5 °C and 41.4 °C for *B. cytotoxicus* using the CTMI. The strain NVH391-98 was also examined in the study by Carlin et al. (2013) and growth was demonstrated in the laboratory at up to 52 °C. A maximum growth temperature of 55 °C was calculated using the CTMI (55.9 °C taking into account the 97.5th percentile). The optimal growth temperature was 43.1 °C. The 97.5th percentile of this optimal temperature was 44.3 °C. Very similar values were obtained (Table 1) for another *B. cytotoxicus* strain (NVH883/00). Taking into account the 97.5th percentile, the theoretical maximum growth temperature of this strain was even slightly higher at 56.8 °C.

Contrary to these theoretical, upper temperature limits for growth, Guerin et al. (2017) have previously reported a slight inactivation of strain NVH391-98 at 53 °C (Table 2). At 55 °C, however, a clear decrease in the number of cells was measured. In this study, a slight reduction of another *B. cytotoxicus* strain at 53 °C and 54 °C and a significant reduction at 55 °C were also observed.

This contradiction between the theoretical, upper temperature limits for growth and inactivation temperatures may arise for various reasons. First, the estimation of the model parameters - especially the growth limits - is associated with a higher degree of uncertainty due to the comparatively smaller number of relevant measured values. Second, differences in the experimental setup of the studies to determine microbial growth and inactivation, as well as differences in cell history, can lead to different results. In addition, it is known that even within a population of the same strain there can be significant heterogeneity in terms of heat resistance or the specific growth rate. Therefore, the different experimental data can also be explained by biological variability (Aryani et al., 2015; Wells-Bennik et al., 2016).

It is important to consider that the maximum and optimal growth temperatures mentioned above were generated under experimental laboratory conditions. However, the properties of a food include many more parameters than can be tested under controlled conditions. Therefore, it cannot be ruled out that growth parameters in food differ from those determined in the laboratory. For example, with similar starting conditions, the lag phases and growth rates can vary greatly depending on the food (Carlin et al., 2000; Warda et al., 2015; Ziane et al., 2014).

With a view to the possible growth of *B. cereus* (s.l.) in food which is kept hot, Gilbert et al. (1974) detected growth of three different *B. cereus* strains in rice up to 43 °C, while at 55 °C the cells were already inactivated. In a study by Kim et al. (2018), growth of *B. cereus* in rice was detected at 45 °C. However, inactivation of cells was observed at the next highest test temperature of 60 °C. In a study by King et al. (2007) multiplication of *B. cereus* (s.l.) from $10^2$ to $10^4$ CFU/g within six hours was observed in mashed potatoes at 50 °C. In a recent mathematical modelling study of Huang et al. (2024) regarding the growth of *B. cytotoxicus* in liquid egg yolk, the maximum growth temperature was 52 °C, while the optimal growth temperature was about 48 °C. The modelled growth rates at optimal temperature were in the range of $2.1 \log_{10}$ CFU/g per hour. Even at a temperature of 50 °C, high growth rates were observed, while at 55 °C a slight inactivation was already detectable. In a study by Ellerbroek (2008) the *B. cereus* count in cooling rice increased already at a temperature range of 60.2 °C to 58.8 °C (natural *B. cereus* (s.l.) contamination in rice).
Table 1. Maximum and optimal growth temperatures and growth rates of mesophilic and thermotolerant strains of the B. cereus group (panC groups III, IV and VII)

<table>
<thead>
<tr>
<th>Strain (panC group)</th>
<th>T_{\text{opt}} (°C)</th>
<th>µ_{\text{opt}} (h^{-1})</th>
<th>Theoretical T_{\text{max}} (°C)</th>
<th>Maximum T (°C) at which growth was proven in the medium</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>B. cytotoxicus&lt;sup&gt;a&lt;/sup&gt; NVH391-98 (VII)</td>
<td>46</td>
<td>n.d.</td>
<td>58</td>
<td>53</td>
<td>Auger et al., 2008</td>
</tr>
<tr>
<td>B. cereus ATCC14579 (IV)</td>
<td>35 - 40</td>
<td>n.d.</td>
<td>51</td>
<td>46</td>
<td></td>
</tr>
<tr>
<td>B. cereus ATCC10987 (III)</td>
<td>35 - 40</td>
<td>n.d.</td>
<td>53</td>
<td>47</td>
<td></td>
</tr>
<tr>
<td>B. cytotoxicus&lt;sup&gt;a&lt;/sup&gt; NVH391-98 (VII)</td>
<td>41.4</td>
<td>n.d.</td>
<td>56.5</td>
<td>n.d.</td>
<td>Afchain et al., 2008 (based on data from Auger et al., 2008)</td>
</tr>
<tr>
<td>B. cereus ATCC14579 (IV)</td>
<td>39.9</td>
<td>n.d.</td>
<td>46.5</td>
<td>n.d.</td>
<td></td>
</tr>
<tr>
<td>B. cereus ATCC10987 (III)</td>
<td>39.8</td>
<td>n.d.</td>
<td>46.9</td>
<td>n.d.</td>
<td></td>
</tr>
<tr>
<td>B. cytotoxicus&lt;sup&gt;a&lt;/sup&gt; NVH391-98 (VII)</td>
<td>43.1 (44.3)</td>
<td>3.89 (4.29)</td>
<td>55 (55.9)</td>
<td>52</td>
<td>Carlin et al., 2013</td>
</tr>
<tr>
<td>B. cytotoxicus&lt;sup&gt;a&lt;/sup&gt; NVH883/00 (VII)</td>
<td>37.6 (38.6)</td>
<td>2.31 (2.54)</td>
<td>55 (56.8)</td>
<td>52</td>
<td></td>
</tr>
<tr>
<td>B. cereus ATCC14579 (IV)</td>
<td>37.4 (38.2)</td>
<td>2.76 (2.91)</td>
<td>48 (48.4)</td>
<td>46</td>
<td></td>
</tr>
<tr>
<td>B. cereus F4810/72 (III) (emetic)</td>
<td>38.7 (39.3)</td>
<td>3.12 (3.30)</td>
<td>48 (48.4)</td>
<td>46</td>
<td></td>
</tr>
<tr>
<td>B. cereus F4810/72 (III) (emetic)</td>
<td>39.66</td>
<td>1.41 – 3.33 (matrix-dependable)</td>
<td>47.84</td>
<td>45</td>
<td>Ellouze et al., 2021</td>
</tr>
<tr>
<td>B. cytotoxicus NVH391-98 (VII)</td>
<td>47.8</td>
<td>2.15</td>
<td>52.1</td>
<td>53</td>
<td>Huang et al., 2024</td>
</tr>
</tbody>
</table>

<sup>a</sup>The species B. cytotoxicus was first described in 2013. The strains NVH391-98 and NVH883/00 are referred to as strains of the B. cereus group in the publications mentioned.

T_{\text{opt}}: optimal growth temperature

µ_{\text{opt}}: growth rate under optimal growth conditions

T_{\text{max}}: theoretical maximum growth temperature, information on the models used can be found in the respective references

n.d.: not determined

Figures in brackets are values for the 97.5th percentile.
Table 2: Inactivation of vegetative cells from mesophilic and thermotolerant strains of the B. cereus group (time in minutes for a 3 log reduction at different inactivation temperatures)

<table>
<thead>
<tr>
<th>Strain (panC group)</th>
<th>48 °C</th>
<th>50 °C</th>
<th>53 °C</th>
<th>54 °C</th>
<th>55 °C</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>B. cytotoxicus NVH391-98 (VII)</td>
<td>n.d.</td>
<td>n.d.</td>
<td>44.1 ± 7.0</td>
<td>n.d.</td>
<td>9.1 ± 1.1</td>
<td>Guerin et al., 2017</td>
</tr>
<tr>
<td>B. cytotoxicus AFSSA 08CEB 44BAC (VII)</td>
<td>n.d.</td>
<td>n.d.</td>
<td>25.5 ± 5.1</td>
<td>15.5 ± 3.0</td>
<td>12.9 ± 1.1</td>
<td></td>
</tr>
<tr>
<td>B. cereus ATCC14579 (IV)</td>
<td>n.d.</td>
<td>ca. 55</td>
<td>n.d.</td>
<td>n.d.</td>
<td>n.d.</td>
<td>den Besten et al., 2010</td>
</tr>
</tbody>
</table>

n.d.: not determined

c) Growth of vegetative cells of C. perfringens

Based on reviews (Doyle, 2002; Labbe and Juneja, 2017; Taormina and Dorsa, 2004), it can be assumed that C. perfringens can multiply at temperatures up to 50 °C, with the optimal growth temperature being between 43 °C and 45 °C. In this optimal temperature range, the generation time can be less than 10 minutes. In Annex 3 of the FDA Food Code it is assumed that C. perfringens can even grow at temperatures up to 52 °C, but only under anaerobic conditions and following long lag phases. Taormina and Dorsa (2004) have evaluated a large number of studies dealing with the growth of C. perfringens in heated, meat-based foods in the cooling phase. Starting from spores, depending on the cooling condition, growth of more than one log level is only expected after six hours in most cases. However, some studies also show significant growth of 1.5 to 4 log levels within six hours (Blankenship et al., 1988; Kalinowski et al., 2003; Shigehisa et al., 1985) or even within only four hours (Shigehisa et al., 1985). Naik and Duncan (1977) found considerably stronger growth based on vegetative cells and a storage temperature of 37 °C. The number of cells in the artificially contaminated samples of minced meat increased from 5.5 x 10⁴ to 2.2 x 10⁷ CFU/g within four hours under aerobic conditions and from 2 x 10⁵ to 3 x 10⁷ CFU/g under anaerobic conditions.

In the last years, mathematical modelling studies regarding C. perfringens were carried out. Huang and Li (2020) investigated the growth of C. perfringens in cooked ground chicken meat. The observed maximum growth temperature was at 50.5 °C, while the optimal growth temperature was at around 43 °C. Here, the growth rate was 2.28 log₁₀ CFU/g per hour. Juneja et al. (2021) investigated the growth of C. perfringens in cooked ground pork supplemented with varying amounts of sodium chloride and sodium pyrophosphate. The calculations revealed a maximum growth temperature of 56.89 °C. However, growth experiments to support the mathematical model could not confirm this figure, since already at 51 °C, there was no observable growth.

Heat resistance may vary greatly depending on the bacterial strain, its growth conditions and the food, which contains the cells. Inactivation of vegetative cells is possible from
temperatures of 55 °C upwards (Doyle, 2002; Jaloustre et al., 2012; Roy et al., 1981; Smith et al., 1981).

Modelling the growth of *B. cereus* (s.l.), *B. cytotoxicus* and *C. perfringens* in food

In order to illustrate the change in the number of bacteria under certain temperature conditions, the microbial growth of selected pathogens was simulated with various model-based programs. The following conservative (worst case) assumptions were made:

- Activation of spore germination by prior heat treatment of the food
- Optimal pH, a\_w and nutrient conditions for spore germination and cell growth
- The lag phase is very short and is not taken into account in the modelling

Based on the requirements of the FDA Food Code, different scenarios for keeping food hot were considered during modelling.

a) Modelling according to the requirements of Chapter 3-501.16 (A1) of the FDA Food Code

With a view to the requirements of Chapter 3-501.16 (A1) of the FDA Food Code (controlled hot holding at 57 °C or 54 °C for roasts), the possible growth of the thermotolerant *B. cytotoxicus* strain NVH-883-00 was predicted when holding hot at constant temperatures of 50 °C, 54 °C, 55 °C, 56 °C and 57 °C over a period of 10 hours (Figure 1).

For this purpose, the CTMI model and the 97.5\textsuperscript{th} percentiles of the maximum growth temperature \( T_{\text{max}} \) and the maximum growth rate \( \mu_{\text{opt}} \) for NVH-883-00 determined in the study by Carlin et al. (2013) were used (see Table 1).
For each of the two relevant model parameters $T_{\text{max}}$ and $\mu_{\text{opt}}$, we used the upper bound of the parameter’s 95% confidence interval from the Carlin et al. 2013 publication as parameter values in the predictive model. It can therefore be assumed that the predicted growth of *B. cytotoxicus* NVH-883-00 cells under the assumed temperature conditions is only achieved in practice in less than 2.5% of cases (otherwise the growth is less).
In case of model-based predictions for temperatures above 55 °C, it is important to bear in mind that these are purely mathematical calculations, since the range of applicability of the model is limited to the temperature range (up to and including 55 °C) that was actually investigated experimentally. This does not affect the key message of this simulation that no growth of *B. cytotoxicus* in food is expected above 57 °C. Also, none of the other established software tools from the field of predictive microbiology offer growth models for temperatures above 55 °C (see [https://foodrisklabs.bfr.bund.de/openfsmr](https://foodrisklabs.bfr.bund.de/openfsmr)). Nor are there any data in the world's largest publicly available data collection on microbial growth and inactivation experiments (ComBase) that show growth at 57 °C or above.

In summary, based on the available models and the generated simulation results it cannot completely ruled out that, in individual cases, low growth of *B. cytotoxicus* (e.g. *B. cytotoxicus* NVH-883-00) is possible even at 56 °C. According to the currently available data, however, growth should not be expected at 57 °C.

**b) Modelling according to the requirements of Chapter 3-501.19 (B) of the FDA Food Code**

With regard to the requirements of Chapter 3-501.19 (B) of the FDA Food Code (storage of heated food without temperature control for a maximum of four hours), the possible growth of a mesophilic, emetic *B. cereus* strain, a thermotolerant *B. cytotoxicus* strain and *C. perfringens* was considered. Two different cooling scenarios were considered as examples:

- A decrease in temperature by 6 °C per hour from 57 °C (see Figure 2a)
- A decrease in temperature to 37 °C within 30 minutes with a subsequent constant temperature of 37 °C (worst case, see Figure 2b)

![Figure 2a: Predicted growth of mesophilic, emetic *B. cereus* (strain F4810/72), thermotolerant *B. cytotoxicus* (strain NVH-883-00) and *C. perfringens* cells subject to cooling from 57 °C by 6 °C/h for 4 h with an assumed initial bacterial count of 1 CFU/g (0 log CFU/g). CFU: colony forming units]("image.png")
Figure 2b: Predicted growth of mesophilic, emetic *B. cereus* (strain F4810/72), thermotolerant *B. cytotoxicus* (strain NVH-883-00) and *C. perfringens* cells subject to cooling from 57 °C to 37 °C in 30 min and then storing for 3.5 h at 37 °C with an assumed initial bacterial count of 1 CFU/g (0 log CFU/g). CFU: colony forming units

The model-based forecasts shown were created using a modelling tool (https://symprevius.eu). In the case of the simulations described above for the mesophilic, emetic *B. cereus* strain F4810/72 and for the thermotolerant *B. cytotoxicus* strain NVH-883-00, new models were created and used based on the delineated model parameters from the Carlin et al. 2013 publication (mean estimate, the standard deviations were calculated from the specified 97.5th percentile). All simulation calculations are conservative because they assume no lag phase and optimal pH and a_w values (worst case). In the case of the model described for *C. perfringens*, the model parameters used are based on information provided in Microorganisms in Food 5 (ICMSF, 1996) and Willardsen et al. (1979).

The key message of this analysis is: If food is cooled down below 57 °C in an uncontrolled manner, significant microbial growth can occur already within four hours. This is supported by experimental data in the ComBase as well as model-based forecasts with other prediction tools (e.g. “Perfringens Predictor” https://www.combase.cc/, “Pathogen Modelling Program (PMP) Online” https://pmp.errc.ars.usda.gov/PMPOnline.aspx). However, these tools cannot predict the cooling process. It depends, amongst other things, on the kind and amount of food, the container for hot-holding and the ambient temperature.

3 Conclusions from the literature data and the modelling

With regard to the requirements of Chapter 3-501.16 (A1) of the FDA Food Code (controlled hot holding at 57 °C or 54 °C of roasts), growth of *C. perfringens* and mesophilic *B. cereus* is not to be expected, and therefore the formation of cereulide is excluded.
Based on the calculations of Carlin et al. (2013) and the associated simulation results of the BfR growth of thermotolerant *B. cytotoxicus* at 56 °C is theoretically possible. At temperatures of 57 °C and above, growth is no longer expected based on data from Carlin et al. (2013) and the simulation results of the BfR. However, individual study results indicate that growth is still possible in food even at higher temperatures (Ellerbroek, 2008).

With regard to the requirements of Chapter 3-501.19 (B) of the FDA Food Code (storage of heated food without temperature control for a maximum of four hours), growth of thermotolerant *B. cytotoxicus* (≤ 56 °C), *C. perfringens* (≤ 50 °C) and mesophilic *B. cereus* (≤ 48 °C) is possible. Depending on the spore and vegetative cell content at the start of the hot holding period (initial bacterial count) and the temperatures actually prevailing in the food over the four hours, bacterial counts can be reached that can cause foodborne illnesses (Figures 2a and 2b).

### 4 Conclusions

The BfR comments below whether the temperature/time requirements of Chapters 3-501.16 (A1) and 3-501.19 (B) of the FDA’s Food Code for keeping food hot can be seen as an alternative to the recommendation of the BfR for continuous hot holding of heated food in the context of retail or catering operations by commercial kitchens.

**Specifications of Chapter 3-501.16 (A1) of the FDA Food Code (controlled hot holding at 57 °C or 54 °C for roasts)**

As the risk of foodborne disease increases with an increase in the numbers of *B. cereus* (s.l.) and *C. perfringens* in food, in the opinion of the BfR, the selected storage conditions for heated food should prevent the growth of these organisms. As stated above, growth of *B. cereus* (s.l.), *B. cytotoxicus* or *C. perfringens* is not expected at 57 °C. This result largely coincides with information from the literature. However, individual study results indicate that low growth is still possible in food even at higher temperatures (Ellerbroek, 2008). Therefore, in the opinion of the BfR, temperatures of heated food should not fall below 60 °C in any part of the product during hot holding. For the same reason, the requirements of Chapter 3-501.16 (A1) of the FDA Food Code do not constitute, in general, a suitable alternative in the opinion of the BfR.

The EFSA BIOHAZ Panel (2016) also notes that most cases of foodborne illness caused by *B. cereus* (s.l.) are associated with raw or cooked food that have not been stored at temperatures below 4 °C or above 60 °C (the range between 4 °C and 55 °C is stated as growth temperature for *B. cereus* (s.l.) in this case). In its previous Scientific Opinion, the EFSA BIOHAZ Panel (2005a) recommended hot holding temperatures above 63 °C. A recommended hot holding temperature of at least 60 °C is published also in Labbe and Juneja (2017) and above 60 °C in Kramer and Gilbert (1989).

Basis of the requirements of the FDA Food Code is the assumption that controlling the growth of *C. perfringens* also controls the growth of *B. cereus* (3-501.16, Annex 3, FDA Food Code). However, this assumption only applies to mesophilic *B. cereus*. With respect to new findings concerning the temperature limits for growth of thermotolerant representatives of the *B. cereus* group (*B. cytotoxicus*), the assumption should be: Temperatures that control
(i.e. prevent) the growth of *B. cytotoxicus* also control growth of other species of the *B. cereus* group, as well as growth of *C. perfringens*.

**Specifications of Chapter 3-501.19 (B) of the FDA Food Code (storage of heated food without temperature control for a maximum of four hours)**

As stated, thermotolerant *B. cytotoxicus*, *C. perfringens* and mesophile *B. cereus* (s.l.) can multiply within four hours if the temperatures in the food drop below certain values (≤ 56 °C, ≤ 50 °C or ≤ 48 °C). How fast the growth is and whether critical microbial levels are reached depends, among other things, on the initial bacterial count in the food and the temperatures that actually prevail in all parts of the food during the four hours.

The assumptions that underlie the requirements of Chapter 3-501.19 (B) are specified in a position paper under 3-501.19, Annex 3 of the FDA Food Code. These assumptions are: i) the initial content of *B. cereus* or *C. perfringens* in food is max. 10³ CFU/g, ii) one log growth is therefore tolerable and iii) the food cools quickly enough when stored at room temperature which limits the growth of *B. cereus* or *C. perfringens*. This assumption for cooling is limited to roasts, rolled meat products, products that are stirred and products that cool faster than roasts. According to the position paper, this assumption is based on an assessment of the cooling behaviour of roasts from an initial temperature of 54 °C based on published studies and data collected at the FDA.

According to the BfR, Chapter 3-501.19 (B) does not only refer to the foods mentioned above. It is questionable to what extent the assumption of sufficient cooling can be applied to all heated dishes. The results of the evaluation of the literature and modelling by the BfR suggest that, depending on the temperature conditions, growth of *B. cereus*, *B. cytotoxicus* and *C. perfringens* of considerably more than one log-level is possible within four hours. Assuming a worst-case scenario, it can be suspected that cereulide formation could even be possible within four hours (see Figure 2b and Agata et al., 2002). Therefore, the requirements of Chapter 3-501.19 (B) of the FDA Food Code do not represent an acceptable alternative, in the opinion of the BfR, with regard to holding heated food hot at a temperature of at least 60 °C in all parts of the product.

**Significance of the BfR-recommended hot-holding temperature of at least 60 °C for the catering industry and other communal catering facilities in Germany**

In the Commission’s Notice 2022/C 355/01 from the 16th of September 2022 a significant hazard is defined as “a hazard identified by a hazard analysis, as reasonably likely to occur at an unacceptable level in the absence of control, and for which control is essential given the intended use of the food”. Control measures according to this notice are “any action or activity that can be used to prevent hazards, eliminate or reduce them to acceptable levels”.

The insufficient hot-holding of heated food facilitates the germination and multiplication of toxin-producing spore formers and thereby the formation of toxins in food or the intestines of humans. In the BfR’s opinion, these toxins can represent a significant hazard in the sense of the Commission’s Notice 2022/C 355/01 from the 16th of September 2022. However, the likelihood of a multiplication and toxin production of spore forming bacteria depends on various factors, especially on the conditions within the food, the characteristics and amounts of bacterial strains present, as well as the temperatures and the duration of the
insufficient hot-holding until consumption. Therefore, it must always be decided on a case-by-case basis whether a hot-holding temperature below 60 °C can lead to a significant hazard.

The Commission’s Notice 2022/C 355/01 from the 16th of September 2022 shall “facilitate and harmonise the implementation of the EU requirements on Good Hygiene Practices (GHP) and procedures based on the Hazard Analysis and Critical Control Points principles (HACCP-based procedures) as parts of Food Safety Management Systems (FSMS) by providing practical guidance”. The document references the ISO 22000 in regard to the possibility to define operational prerequisite programmes (OPRPs) in order to “prevent or reduce a significant food safety hazard to an acceptable level”. The food business operators must adjust the requirements for the implementation of GHP and HACCP-based procedures according to the situations within their businesses.

If a food business operator carries out a hazard analysis for the processing step of hot-holding according to Annex II of the Commission’s Notice 2022/C 355/01 from the 16th September 2022, the likelihood of the occurrence of the hazard would in general presumably be classified as medium (3), since the failing or lacking of the (specific) control measure does not result in the systematic presence of the hazard at this step. However, the hazard can be present in a certain percentage of the product in the associated batch. The severity of the effect on health should be rated as at least moderate (2), since a temporary but clear effect on health is to be expected. In Annex II of the Commission’s Notice 2022/C 355/01 from the 16th September 2022, the severity of the effect on health by toxins produced by *B. cereus* is even classified as serious (3), due to a clear effect on health with short-term or long-term symptoms which results rarely in mortality. This results in a risk level of 4 or 5 as part of the hazard analysis according to Annex II, which requires a decision as to whether an OPRP or a Critical Control Point (CCP) must be determined.

To prevent foodborne diseases due to insufficient hot-holding, the BfR advises the catering industry and other communal catering facilities to establish regular and systematic control measures, in the sense of an OPRP, for hazard control. This is particularly true, when the food kept hot is intended to be served to especially vulnerable groups. This recommendation is also mentioned in the BfR leaflet “Safe food – Especially vulnerable groups in communal facilities”.

If a food business plans to define hot-holding conditions that result in a food temperature below 60 °C, the risk of bacterial growth reaching critical amounts should be reduced through limited hot-holding time and/or low initial microbial content. The lower the hot-holding temperature, the shorter the hot-holding time should be and/or the lower the initial microbial content should be. In general, a homogenous and continuous compliance with the targeted temperature must be ensured within the whole food product.

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1 More information on the HACCP-concept can be found in the BfR-leaflet “Fragen und Antworten zum Hazard Analysis and Critical Control Point (HACCP)-System (https://www.bfr.bund.de/cm/350/fragen_und_antworten_zum_hazard_analysis_and_critical_control_point_haccp_konzept.pdf). Please note that this leaflet is only available in German.

2 The BfR leaflet „Safe food – Especially vulnerable groups in communal facilities“ (https://www.bfr.bund.de/cm/364/safe-food-especially-vulnerable-groups-in-community-institutions.pdf) is mainly aimed at those responsible in hospitals, facilities for the elderly, childcare centres and other facilities, that regularly cater for especially vulnerable groups. The recommendations are intended to help the responsible persons in these facilities and catering companies supplying these places to implement the existing legal provisions.
Whether germination, multiplication and/or toxin formation is possible, depends not only on the temperature, but also on a combination of influencing factors within the food. This includes especially the water activity ($a_w$), the salinity, the pH-value, the oxygen content, available nutrients and substances which inhibit or promote the spore germination and/or cell growth. Therefore, food businesses should consider whether the food they provide is safe, even under hot-holding conditions that result in the food temperature being less than 60 °C. To evaluate whether certain combinations of aforementioned influencing factors allow germination, bacterial multiplication and/or toxin formation, data from the literature, results from mathematical modelling and laboratory tests regarding the growth of pathogens under defined conditions, as presented in this opinion, can be used.

In the catering industry and other communal catering facilities, neither the initial microbial content nor the various influencing factors in the food that needs to be kept hot are usually known. Therefore, from the BfR’s point of view, it is particularly important in these food companies that, when keeping heated food hot, all parts of the product have a temperature of at least 60 °C (see also DIN 10508:2022-03 number 4.3, DIN 10506:2023-03 number 6.2.4).

**Possible corrective actions in the case of non-compliance with the BfR-recommended hot holding temperature of 60 °C in communal catering facilities in Germany**

In general, the appropriateness of possible corrective actions depends on the hazard in question. For example, if there is a possibility that heat-stable cereulide was formed in the food because a heated food was kept warm at temperatures below 50 °C for a longer period of time, then there is no other option than to dispose of the food.

On the other hand, vegetative cells of spore formers that germinated and multiplied in a food during insufficient hot-holding, could be killed by completely reheating the food to a product temperature of at least 72 °C for 2 minutes. This corrective action would be suitable to greatly reduce the risk of *C. perfringens* toxicoinfections. As expected, the influence on the risk of diarrheal diseases caused by species of the *B. cereus* group is somewhat lower because the ingestion of heat-stable spores also contributes to these diseases.

Further information on the topic of food hygiene is available from the BfR website

Summary page for publications on food hygiene
https://www.bfr.bund.de/en/a-z_index/food_hygiene-129858.html
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About the BfR

The German Federal Institute for Risk Assessment (BfR) is a scientifically independent institution within the portfolio of the Federal Ministry of Food and Agriculture (BMEL) in Germany. The BfR advises the Federal Government and the States ('Laender') on questions of food, chemicals and product safety. The BfR conducts independent research on topics that are closely linked to its assessment tasks.

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